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For all enquiries relating to this agenda please contact Charlotte Evans (Tel: 01443 864210 Email: evansc1@caerphilly.gov.uk)

Date: 25th September 2020

Dear Sir/Madam,

A digital meeting of the **Rights of Way Cabinet Committee** will be held via Microsoft Teams on **Friday**, **2nd October**, **2020** at **2.00 pm** to consider the matters contained in the following agenda. You are welcome to use Welsh at the meeting, a minimum notice period of 3 working days is required should you wish to do so.

This meeting will be recorded and made available to view via the Council's website, except for discussions involving confidential or exempt items. Therefore the images/audio of those individuals speaking at Planning Committee will be publicly available to all via the recording on the Council website at www.caerphilly.gov.uk

Due to restrictions in relation to Covid19, Site Visits have been suspended and this meeting will not be open to the press and general public. However interested parties may make a request to address the Committee on any item of business on this agenda by contacting the Committee Clerk at sullie@caerphilly.gov.uk for further details.

Yours faithfully,

Christina Harrhy
CHIEF EXECUTIVE

AGENDA

Pages



- 1 To Elect a Chair for the Ensuing Year.
- 2 To Elect a Vice Chair for the Ensuing Year.
- 3 To receive apologies for absence.
- 4 Declarations of Interest.

Councillors and Officers are reminded of their personal responsibility to declare any personal and/or prejudicial interest(s) in respect of any item of business on this agenda in accordance with the Local Government Act 2000, the Council's Constitution and the Code of Conduct for both Councillors and Officers.

To approve and sign the following minutes: -

5 Cabinet Rights of Way Committee held on 3rd December 2018.

1 - 4

To receive and consider the following reports: -

Application for an Order Under Section 119 of the Highways Act 1980 to Divert Public Footpath 54 Caerphilly - Affected by Development Granted by Planning Permission.

5 - 44

Circulation:

Councillors C.J. Gordon, S. Morgan, L. Phipps, J. Ridgewell and E. Stenner

And Appropriate Officers

HOW WE WILL USE YOUR INFORMATION

Those individuals that attend committee meetings to speak/give evidence will be named in the minutes of that meeting, sometimes this will include their place of employment or business and opinions expressed. Minutes of Meetings including details of speakers will be publicly available to all via the Council website at www.caerphilly.gov.uk. except for discussions involving confidential or exempt items.

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RIGHTS OF WAY CABINET COMMITTEE

MINUTES OF THE MEETING HELD AT PENALLTA HOUSE TREDOMEN ON MONDAY 3RD DECEMBER 2018 AT 1.30 PM

PRESENT:

Councillor S. Morgan (Chair) Councillor N. George (Vice-Chair)

Councillors:

C.J. Gordon (Cabinet Member for Corporate Services) and E. Stenner (Cabinet Member for Environment and Public Protection).

Together with:

P. Griffiths (Green Space Strategy and Cemeteries Manager), A. Fleming (Countryside Access and Rights of Way Officer), S. Denbury (Countryside and Rights of Way Assistant) R. Crane (Senior Solicitor), H. James (Legal Assistant) and A. Dredge (Committee Services Officer).

1. TO ELECT A CHAIR OF THE COMMITTEE FOR THE ENSUING YEAR

It was moved and seconded that Councillor S. Morgan (Deputy Leader and Cabinet Member for Economy, Infrastructure and Sustainability) be elected as Chair of the Committee for the ensuing year. By a show of hands this was unanimously agreed.

2. TO ELECT A VICE-CHAIR OF THE COMMITTEE FOR THE ENSUING YEAR

It was moved and seconded that Councillor N. George (Cabinet Member for Neighbourhood Services) be elected as Vice-Chair of the Committee for the ensuing year. By a show of hands this was unanimously agreed.

3. APOLOGIES FOR ABSENCE

Apologies for absence had been received from Councillor C. Cuss (Cabinet Member for Social Care and Wellbeing).

4. DECLARATIONS OF INTEREST

There were no declarations of interest received at the commencement or during the course of the meeting.

5. RIGHTS OF WAY CABINET MINUTES - 1ST DECEMBER 2016

The minutes of the Meeting held on the 1st December 2016 were noted, as no Members of the Committee at that time were present at this meeting.

6. APPLICATION FOR A MODIFICATION ORDER TO AMEND THE CAERPHILLY COUNTY BOROUGH COUNCIL DEFINITIVE MAP AND STATEMENT OF PUBLIC RIGHTS OF WAY IN RESPECT OF ADDING A PATH IN THE COMMUNITY OF CAERPHILLY

Members were asked to consider and determine an application to add a path to the Definitive Map and Statement in the Community of Caerphilly. Prior to the meeting Members and Officers walked the footpath that leads from the Play Area in Tredomen, Park Lane through Coed-y-Twyn woods to join Footpath 39 in the Community of Caerphilly.

The Green Space Strategy and Cemeteries Manager introduced the report and advised that the Authority is under a duty to resolve applications received under S.53 (3) Wildlife and Countryside Act 1981. The report sets out the evidence regarding the application to add a footpath and the background to the application was summarised.

The application had been received from Mrs J. Lewis (local resident) on the 21st February 2005 to modify the Definitive Map and Statement of Caerphilly County Borough Council by adding a footpath to the area referred to above (located within document 2 attached to the report). Mrs S. Smith has since taken on the role of the applicant. The route of the claimed path is set out in Document 3. When Officers commenced investigations in 2017 they were advised that not all the landowners had been notified of the application. Both sets of land owners felt the application was invalid as notice had not been served and the case should be dropped. The land owners names and addresses were subsequently obtained and they were served with notice of the application dated 21st April 2017.

Ms E. Salton acquired Coed-Y-Twyn Woods as part of the wider holding of Tir Twyn Farm during May 2002 and thereafter took actions to prevent public access through the woods on the basis that she did not believe her property had any public access rights. Reference was made to document 6 that sets out the 21 user evidence forms that were submitted by residents in the Tredomen area in 2005 that have used the footpath on a regular basis. All but one stated that they have used it for over 20 years and some have used it for over 50 years. The majority of users never asked to use the path. A letter had been received from the previous landowner, Mrs Miles that confirmed she always allowed access to the woods. Officers clarified that the 20 year usage date would have been 21st February 1985 (prior to the submission of the application). Evidence has also been provided that refutes this claim.

The Officer summarised the documentary evidence that is set out in paragraph 4.4 in the report. On some of the historical maps paths are shown leading to and from the woods although none are along the specific route of this claim. From the aerial photographs little evidence is identifiable prior to 2005 possibly in part as the claimed route passes through woodland.

Councillor M. James, Mr I. Williams, Mr T. Lewis and Mr B. Elliott (Local Residents) spoke in support of the application. Ms J. Roberts (Solicitor representing Ms E. Salton), Ms E. Salton and Mr D. Organ (Land Owners) and Mr K. Jones spoke in objection to the application. The Solicitor representing the Local Authority clarified that the application had been received some 13 years ago and as with other Local Authorities applications take time to progress due to limited resources. It was not clear at that time who the land owners were and considered that service could be rectified by serving notice several months ago in order to allow an opportunity for all parties to prepare their cases. In addition, he reminded the Committee that the legal test is the 20 year uninterrupted use of the land. Following each presentation, Members of the Committee were given the opportunity to ask questions, seek clarification on

the issues raised.

Following consideration and discussion, on the basis of the evidence and information received and discussed at the Meeting, it was moved and seconded that the recommendation at paragraph 11.1 (i) in the report be approved. By a show of hands this was unanimously agreed.

RESOLVED that for the reasons contained in the Officer's report and on the basis of the evidence and information compiled in the submitted documents and procedures of the day, Members supported the claim as made that the footpath shown as 'A-B-C' on Document No. 3, should be added to the Definitive Map.

The meeting closed at 3.55 pm.



PUBLIC RIGHTS OF WAY CABINET COMMITTEE – 2ND OCTOBER 2020

SUBJECT: APPLICATION FOR AN ORDER UNDER SECTION 119 OF THE HIGHWAYS

ACT 1980 TO DIVERT PUBLIC FOOTPATH 54 CAERPHILLY - AFFECTED

BY DEVELOPMENT GRANTED BY PLANNING PERMISSION.

REPORT BY: COUNTRYSIDE AND RIGHTS OF WAY ASSISTANT - MR S. DENBURY

REF: 19/PPO/003 HA80 S119 - FOOTPATH 54 CAERPHILLY

GRID REFERENCE ST 315 188

1. PURPOSE OF REPORT

1.1 To consider and determine an application to make an Order to divert a Public Right of Way affected by development granted by planning permission.

2. SUMMARY

- 2.1 Public Rights of Way are recorded on the Definitive Map and Statement and are afforded Highway status and protection. Section 119 of the Highways Act 1980 (HA80) gives Local Authorities the power to make Orders to divert footpaths, bridleways or restricted Byways.
- 2.2 Before making a Diversion Order it must appear to the authority that it is expedient to divert the path in the interests of the public or of the owner, lessee or occupier of the land crossed by the path.
- 2.3 The authority must also be satisfied that the Diversion Order does not alter the point of termination of the way where it is on a highway, otherwise than to another point which is on the same highway, or another highway connected with it, and which is substantially as convenient to the public.

3. RECOMMENDATIONS

- 3.1 The Committee is required to determine whether:
- 3.1.1 the Order the applicant has sought under s119 of the Highways Act 1980 be made to divert the route of Footpath 54 Caerphilly following the construction of the residential development to the alternative route A-C-D-E-B on Appendix 8: or
- 3.1.2 the Authority make an Order under s118 of the Highways Act 1980 to **extinguish the route** of Footpath 54 Caerphilly as it is no longer needed: or
- 3.1.3 enforcement action should be taken to remove the obstructions caused by the construction of the residential development: or
- 3.1.4 an Order under s119 of the Highways Act 1980 be made to divert the route of

Footpath 54 Caerphilly onto a different route to be determined following further consultation.

4. REASONS FOR THE RECOMMENDATIONS

- 4.1 The development known as 'Kingsmead' constructed by Taylor Wimpey currently obstructs the definitive line of Footpath 54 Caerphilly and action is required to either:
- 4.11 alter the alignment of Footpath 54 Caerphilly to take into account the residential development given that planning permission has been granted and the majority of the development is now occupied;
- 4.1.2 remove the footpath from the Definitive Map and Statement; or
- 4.1.3 remove the obstructions constructed on the legal line of Footpath 54 Caerphilly by way of demolition of a number of vacant residential properties: or
- 4.1.4 alter the alignment of Footpath 54 Caerphilly to take into account the residential development, but on a different route to that proposed by the applicant.

5. THE REPORT

- 5.1 The Rights of Way Cabinet Committee (referred to hereafter as 'the Committee') has the power to determine what action the Authority will take to resolve the matter of the obstruction to Footpath 54 Caerphilly.
- 5.2 The route which is the subject of this report is a recorded public right of way on the Definitive Map and Statement for the former Glamorgan County Council and now forms part of the Definitive Map for the County of Caerphilly, and is recorded as Footpath 54 Caerphilly.
- An Order to divert the line of Footpath 54 Caerphilly was made on 20th August 1998 under section 119 of the Highways Act 1980 (HA80). However, this Order was not confirmed, and the line of Footpath 54 Caerphilly remained unchanged (**Appendix 4**). An administrative error by the Authority subsequently altered the route on the GIS (Geographic Information System) mapping, leading to incorrect information being supplied to the developer thereafter.
- 5.4 Parts of this incorrect route were subsequently utilised in the Order in paragraph 5.7 and crossed land within the control of Mackworth Grange / Bond Demolition.
- 5.5 On 4th November 2013 Planning Permission 12/0860/RM was granted for the Kingsmead development.
- 5.6 The public right of way was identified as being incompatible with the proposed development, as a number of houses, garages and gardens were planned over the definitive line of the public right of way.
- 5.7 Due to this incompatibility between the designed development and the public right of way, it was deemed necessary to divert the public right of way under section 257 of the TCPA90 (Town and Country Planning Act 1990). Taylor Wimpey as the developer made a new application in 2014 to realign the public right of way through the development utilising estate footways predominantly but also utilised part of the incorrect route which was believed to hold a legal status and crossed land under the control of Mackworth Grange / Bond Demolition.
- 5.8 A pre-Order consultation was carried out which received objections from the Open Spaces Society and the Ramblers' Association on 15th March 2014, and Mr B. Williams on 25th April 2014 on grounds of the use of estate road footways as

alternative paths.

- 5.9 Welsh Government guidance is to "avoid the use of estate roads, drives, gardens or other private areas wherever possible and preference should be given to the use of made-up estate paths through landscaped or open space areas away from vehicular traffic." Section 7.9 within 'Guidance for Local Authorities on Public Rights of Way' October 2016 Welsh Government.
- 5.10 Subsequently an amended Order was made on 4th March 2015 under section 257 of the TCPA90 (Appendix 5) to extinguish the public right of way and create two alternative routes one on the estate road footways as proposed previously and one along a route along the drainage channel embankment (known as the Wildlife Corridor due to the potential for wildlife habitat) however Taylor Wimpey were not in control of all of the land necessary to complete the Order and although negotiations are believed to have taken place between Taylor Wimpey and Mackworth Grange / Bond Demolition to permit the creation of an alternative public footpath, these did not end in agreement.
- 5.11 During this time building works continued and the development was ultimately considered to have been substantially complete, and the powers under s257 TCPA90 were no longer available. S257 of the TCPA90 provides for development to take place, but this legislation cannot be used if the development has been completed.
- 5.12 On 27th September 2019 Taylor Wimpey submitted an application under section 119 of the HA80 to divert the footpath and this report relates to this application. (Appendices 1 and 2).
- 5.13 A pre-Order consultation was carried out receiving objections from Mr Michael Wells of Mackworth Grange / Bond Demolition regarding the topography of the land under their control which was to be reinstated to its former level leaving a steep gradient from the Taylor Wimpey development (**Appendix 6a email, Appendix 6b associated plan**).
- 5.14 Further objection was received from Mr Wells regarding an area of land under his ownership, which Taylor Wimpey have allegedly utilised without permission for the construction of the accessible ramp at the South of the development (Appendix 7a email, Appendix 7b associated plan).
- 5.15 Comments were also received from local Councillor James Pritchard and Councillor Shayne Cook which were based on comments and queries from local residents of the development. These comments relate largely to anti-social behaviour, and to the creation of a 'through route' which is alleged would cause depreciation of property values and increased insurance costs. Neither of these factors can be considered under s119 of the HA80 and therefore the comments have not been included for member's consideration.
- 5.16 Comments were also submitted by the Rambler's Association local representative and the Open Spaces local representative both critical of the process, and the standard of the proposed alternative route being for a considerable percentage of the route, on a shared access or estate road. However, both parties have stated they would not oppose the proposed alternative should an Order be made.
- 5.17 Taylor Wimpey have provided details of works they propose which will link to the existing network overcoming the topographical issue described in 5.13 at point 'A' on

the plan in appendix 7.

- 5.18 Members are now asked to determine:
 - 5.18.1 whether they consider the tests of s119 of the Highways Act 1980 would be met by the alternative path proposed in the application:
 - a) it must appear to the authority that it is expedient to divert the path in the interests of the public or of the owner/lessee or occupier;
 - b) the route must not be substantially less convenient to the public the proposed route is 96m longer than the existing route, and this includes the accessible ramp;

If objections are received to the making of such an Order, the matter will be referred to the Planning Inspectorate for determination.

- 5.18.2 whether the Authority should make an Order under s118 of the HA80 to extinguish the footpath as 'no longer needed'.
 - If objections are received to the making of such an Order, the matter will be referred to the Planning Inspectorate for determination;
- 5.18.3 whether enforcement action requiring demolition of three houses, three garages, regrading the route through the constructed accessible ramp and the realignment of property boundaries which may require further planning applications would be appropriate:
- 5.18.4 whether they consider any alternative to be more appropriate.

5.19 Conclusion

- 5.20 The Order to divert the Public Right of Way under s119 of the HA80 is the least disruptive option necessary to maintain public access across the development.
- 5.21 The Authority can refuse to make an Order under s119 of the HA80 to divert the Public Right of Way, and instead to make an Order under s118 of the HA80 to extinguish the Public Right of Way as it appears to be no longer necessary. This may be difficult to prove, and objections may be received and upheld by the Planning Inspectorate which will subsequently require action to divert the footpath or reinstate it as described in 5.20 and 5.22 respectively.
- 5.22 Reinstatement of the Definitive Line of the Public Right of Way would require the removal of three houses, three garages, realignment of property boundaries and regrading the Definitive line through the accessible ramp.

6. **ASSUMPTIONS**

6.1 There are no assumptions made.

7. LINKS TO RELEVANT COUNCIL POLICIES

7.1 **Corporate Plan 2018-2023.** Public Rights of Way link to the Well-being objectives:

- 7.1.1 4 Promote a modern, integrated and sustainable transport system that increases opportunity, promotes prosperity and minimises the adverse impacts on the environment;
- 7.1.2 5 Creating a county borough that supports a healthy lifestyle in accordance with the Sustainable Development Principle within the Wellbeing of Future Generations (Wales) Act 2015;
- 7.1.3 6 Support citizens to remain independent and improve their well-being.

8. WELL-BEING OF FUTURE GENERATIONS

- 8.1 The report links directly to the Well-being goals within the Well-being of Future Generations Act (Wales) 2015:
 - A more equal Wales
 - A healthier Wales
 - A Wales of cohesive communities
 - A resilient Wales
 - A globally responsible Wales
- 8.2 It is consistent with three of the five ways of working within the Act:
- 8.2.1 Long Term: Maintaining access to, and use of Public Rights of Way will help CCBC to reduce our contribution to global warming by promoting sustainable development opportunities. A high quality and more commodious alternative should encourage use between residential areas and amenities.
- 8.2.2 Integration: The Well-being goals are being met as described in 7.1.1 7.1.3.
- 8.2.3 Collaboration: Working with the developer and other Council departments, has led to an infrastructure which is usable by all, and will benefit the wider community.

9. EQUALITIES IMPLICATIONS

9.1 An Equality Impact Assessment (EIA) screening has been completed in accordance with the Council's Strategic Equality Plan and supplementary guidance (Appendix 3). The proposed alterations will have no impact to the protected characteristics of Age, Gender Reassignment, Marriage & Civil Partnership, Pregnancy and Maternity, Race, Religion & Belief, Sex or Sexual Orientation. The protected characteristic of Disability has been considered. As a standard we aim to improve path surfaces, widths, gradients and cambers, as well as reducing the number of structures where possible, or improving their accessibility if they cannot be removed. The proposal has been altered to minimise any impact to persons with disabilities therefore a full EIA has not been carried out.

10. FINANCIAL IMPLICATIONS

- 10.1 Financial implications to this Authority are expected regardless of the decision.
- 10.2 Should the Committee resolve to make an Order under section 119 of the HA80, objections are expected from Mackworth Grange / Bond Demolition with relation to 5.13 and 5.14. If objections are received, the Authority must refer the matter to the

- Planning Inspectorate for a decision. The costs associated with this process are covered by the Authority and can run to multiple thousands of pounds.
- 10.3 Should the Committee resolve to refuse to make an Order under section 119 of the HA80, but resolve to make an Order under s118 of the HA80 objections would be expected from user groups and the general public. If objections are received, the Authority must refer the matter to the Planning Inspectorate for a decision. The costs associated with this process are covered by the Authority and can run to multiple thousands of pounds.
- 10.4 Should the Committee resolve <u>not</u> to make an Order under s118 or s119 of the HA80, the applicant may appeal to the Planning Inspectorate, who will either direct the Authority to make an Order or not make a direction. In the latter scenario, the Public Footpath will still remain obstructed and a further resolution will need to be reached.
- 10.5 Costs associated with the making, publishing and advertising of an Order, Confirmation and Certification of compliance are covered by the applicant.
- 10.6 Should the Order be made, and subsequently receive objections, the matter will be referred to the Planning Inspectorate the costs associated with this process are covered by the Order making Authority and can run to multiple thousands of pounds.

11. PERSONNEL IMPLICATIONS

- 11.1 Implication include:
 - i. Rights of Way Officer time in preparation of materials and posting notices on site;
 - ii. Legal Services time in making an Order and arranging for advertising in the local press as required by legislation;
 - iii. Rights of Way Officer time in Certifying compliance with the Order.
 - iv. Should an Order be made, and subsequently receive objections, the matter will be referred to the Planning Inspectorate considerable officer time will be necessary for this process.
 - v. Should the Order not be made, the applicant may appeal to the Planning Inspectorate and this will require further officer time.

vi.

12. CONSULTATIONS

12.1 Robert Hartshorn – Head of Public Protection

Robert Tranter – Head of Legal Services

Richard Crane - Senior Solicitor

Phillip Griffiths - Green Spaces Strategy and Cemeteries Manager

Rights of Way Cabinet Committee:

Cllr Cuss, Cllr George, Cllr Gordon, Cllr Morgan and Cllr Mrs Stenner

Cllr J. Pritchard and Cllr S. Cook – Local Councillors

12.2 Prescribed Organisations:

British Horse Society
Byways and Bridleways Trust
Open Spaces Society
The Ramblers' Association

12.3 Statutory Undertakers:

British Telecom / Openreach Dwr Cymru / Welsh Water Wales and West Utilities Western Power

12.4 Caerphilly Town Council:

Mr Phil Davy

13. STATUTORY POWER

13.1 section 119 of the Highways Act 1980

Author: Countryside and Rights of Way Assistant – Mr S. Denbury

Background Papers:

- i. Section 119 Highways Act 1980;
- ii. Guidance for Local Authorities on Public Rights of Way October 2016 (Welsh Government);
- iii. BS8300-1:2018 Design of an accessible and inclusive built environment.

Appendices:

Appendix 1 s119 HA80 application 27th September 2019 Appendix 2 s119 HA80 application plan 27th September 2019 Appendix 3 EIA Screening Appendix 4 s119 HA80 Order 20th August 1998

Appendix 5
Appendix 6a
Appendix 6b
Appendix 7a
Appendix 7b
Appendix 7b
Appendix 7b
Appendix 7b
Appendix 7b
S257 TCPA 90 Order 4th March 2015
Objection from Mr Wells (email)(regarding point A)
Objection from Mr Wells (plan)(regarding point B)
Objection from Mr Wells (plan)(regarding point B)

Appendix 8 Proposed Alteration of FP54 Caerphilly

APPLICATION FORM FOR DIVERSION OR EXTINGUISHMENT OF PUBLIC FOOTPATH / BRIDLEWAY / RESTRICTED BYWAY

SECTIONS 118 AND 119 OF THE HIGHWAYS ACT 1980 SECTION 257 OF THE TOWN AND COUNTRY PLANNING ACT 1990

IMPORTANT

No authority for the extinguishment or diversion of a highway is conferred unless and until a Public Path Extinguishment or Diversion Order has been made, confirmed and come into effect. Any preliminary obstruction of, or interference with, the highway concerned may not only be an offence, but may make it impossible to proceed with the making of an Order.

1. NAME AND ADDRESS OF APPLICANT

Name: Toni Taylor-Wells

Postal Address: Taylor Wimpey, Build 2, Eastern Business Park, Wern Fawr Lane, St

Mellons, Cardiff CF3 5EA

Email address: toni.taylorwells@taylorwimpey.com

Telephone No:02920 534700

2. NAME AND ADDRESS OF AGENT(S)

Name: N/A

Postal Address: N/A

Email Address N/A

Telephone No: N/A

3. PARTICULARS OF RIGHT OF WAY TO BE EXTINGUISHED/DIVERTED *

a)	Footpath / Bridleway /Restricted Byway* No. 54	
b)	Parish of <u>Caerphilly</u>	
c)	Length in metres of section to be extinguished/diverted151metres	
d)	Width in metres of section to be extinguished/diverted Undefined	
e)	Description of length to be extinguished/diverted by reference to terminal points on plan to accompany this application	
	151 metres of PROW via Un-adopted highways, Taylor Wimpey Land.	
	Existing Footpath to be Diverted A,B	

f) Is the existing route freely available to the public? If NOT, please give reasons:

The route in its current form is obstructed by newly constructed/unoccupied dwellings.

4. REASONS FOR THE EXTINGUISHMENT/DIVERSION* OF THE PATH

It was planned, that the route would be diverted via the newly formed highway. As approved layout TPC-01_ Planning Layout Application No. 12/0860/RM

Please Note:

- i) A path can be <u>extinguished</u> under **Section 118 of the Highways Act 1980** only if it can be shown that it is no longer needed for public use; or
- ii) A path can be <u>diverted</u> under **Section 119 of the Highways Act 1980** in the interests of the landowner/occupier/lessee, or of the public, or
- iii) A path can be <u>diverted or stopped</u> up under **Section 257 of the Town and Country Planning Act 1990** in order to allow development to take place.

If an extinguishment application , please give details of an alternative route, or the reasons why an alternative route is not considered necessary.	

5. PLANNING APPLICATION DETAILS

This section is only to be completed if a path is to be extinguished or diverted under 4 (iii) above, please give details of Planning Permission.

- a) Application number <u>12/0860/RM</u>
- b) Date permission granted 4th Nov 2013
- c) If permission not yet granted, date application submitted N/A
- d) Nature of development Construct 142 new residential dwellings
- e) Date development expected to begin: Constructed

6. PARTICULARS OF NEW PATH TO BE PROVIDED (if applicable)

- a) Length in metres 163 metres
- b) Width in metres 1.8m
- c) Surface Tarmacadam, Block Paving
- d) Description of length to be provided by reference to terminal points on plan to accompany this application

163 metres of newly constructed, footway, ramp and highways as defined on layout Route A-C-D-E-F-B

e) What works do you propose to undertake to bring the new path into a

condition fit for use by the public?

Ensure that all footpaths and highways are to a suitable grade, (adoptable standards and the ramp has been constructed in line with DDA requirements) as a majority of the footpath will fall within the S38 agreement which is currently in place, but roads are not yet offered for adoption / remedial measures ongoing

7. RELEVANT CONSIDERATIONS

In what way would the proposals affect the following factors, as set out in the PPO Policy:

- a) Connectivity The path diverted will connect onto existing routes (FP55 and FP56)
- b) Equalities Impact Not foreseen.
- c) Gaps & Gates None
- d) Gradients DDA complaint ramp constructed
- e) **Maintenance** <u>Taylor Wimpey will maintain the ramp until LA and Taylor Wimpey can</u> <u>agree handover. Roads and Footpaths will fall within adoptable highways, and offered up</u> for adoption.
- f) Safety Not foreseen, Part M, DDA compliant.
- g) Status Constructed and being utilised by the public
- h) Width 5.5 5.0m road, 2.0 footpath and 1.8m ramp.
- i) Features of Interest Access to the retail park via the development, DDA complaint to aid all persons using the route.

8. PARTICULARS OF OWNERSHIP

 a) Applicant's interest (<u>owner/occupier/lessee</u>) in the land over which the existing path referred to in this application passes.

Landowner, Taylor Wimpey

b) Applicant's interest in the land over which the new path is to be provided

Landowner, Taylor Wimpey

 c) Do any other persons have an interest in the land over which existing or proposed paths pass? If so, give names and addresses of persons and nature of interest

No

d) If other persons have an interest in the land affected, please tick to confirm that a copy of their written permission for the proposals to go ahead is enclosed.

9. THIS APPLICATION MUST BE ACCOMPANIED BY A PLAN TO A SCALE NOT LESS THAN 1:2500 (ON A CURRENT ORDNANCE SURVEY BASE) SHOWING-

- i) section of path to be diverted, Route A-C-D-E-F-B
- ii) new path to be provided

Please tick box to confirm a plan is enclosed.



DECLARATION

I/We understand that no authority for the extinguishment of a public right of way is conferred unless and until any order made has been confirmed and come into effect and notice of this has been published.

I/We declare that the public right of way to be stopped up is not obstructed and that it is fully available to the public. (Subject to Article 3(f) above).

I/We hereby agree that if a diversion/extinguishment order is made I/We will defray any compensation which becomes payable under section 121 of the Highways Act 1980 in consequence of the coming into operation of the Order and any expenses which are incurred in bringing the new site of the path into a fit condition for use by the public.

I/We agree to pay the charges for processing the Order once it has been made and once it has been confirmed and agree to pay for the costs of advertising the Order when it is made, when it is confirmed and when it comes into effect if this is different from the date of confirmation. The Authority's Scale for Charges for Public Path Orders is available from Council Offices.

I/We apply for the extinguishment/diversion of the highway described above.

I/We declare that to the best of my/our knowledge and belief all the particulars given are true and accurate.

Signed

Date **04/09/2019**

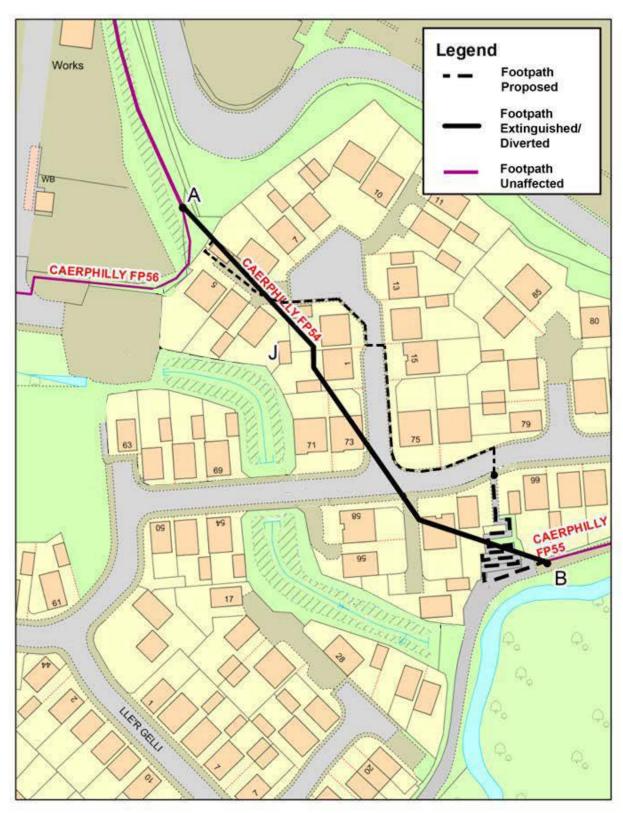
Name Toni Taylor-Wells *Senior Technical Manager, on Behalf of Taylor Wimpey, South Wales.

On completion, this form should be returned, together with the plan and copies of any consents if appropriate to:

Public Rights of Way, Countryside and Landscape Service, Caerphilly County Borough Council, Ty Bargoed, 1 St Gwladys Way, Bargoed, CF81 8AB

Caerphilly County Borough Council Public Rights of Way

1:1,000



OS Products: © 100025372, 2019. MasterMap ™, 1:10000, 1:25000, 1:50000, 1:250000, Image Layers: © 2006 produced by COWI A/S for the Welsh Assembly Government's Department for Environment, Planning and Countryside. © GeoInformation Group 1948, 2001, 2004-5, © The Standing Conference on Regional Policy in South Wales (1991), © BlomPictometry 2008.



CCBC - Equality Impact Assessment Screening Form

This completed form must be appended to any report being submitted for a decision if it determines that a full Equality Impact Assessment is not required

SECTION 1				
	Which service area and directorate are you from?			
	Service Area:	Green Space Strategy and Cemeteries		

Directorate: Communities

For the majority of these questions, you can tick more than one box as more than one option may be relevant

Q1(a) WHAT ARE YOU SCREENING FOR RELEVANCE?						
Service/Function	Policy/Procedure	Project	Strategy	Plan	Proposal	

Q1(b) Please name and describe here: (Press F1 for guidance – top row on keyboard)

The function being screened is the diversion of a public right of way under section 119 of the Highways Act 1980 at the request of the landowner.

Q2(a) WHAT DOES Q1a RELATE TO?						
Direct front line service	Indirect front line service	Indirect back room service				
delivery (High)	delivery (Medium)	delivery (Low)				

Q2(b) DO YOUR CUSTOMERS/CLIENTS ACCESS THIS?							
Because they need to	Because they have to	Because it is automatically provided to everyone in the county borough	On an internal basis i.e. staff				
(High)	(Medium)	(Medium)	(Low)				

Q3 WHAT IS THE POTENTIAL IMPACT ON THE FOLLOWING... High, Medium and Low do not mean the same as positive or negative – a high impact could be a positive impact on a particular group... Is your proposal likely to impact disproportionately in any way (good or bad) on a particular group?

	High Impact	Medium Impact	Low Impact	Don't Know
	(High)	(Medium)	(Low)	(High)
Children/Young People				
Older People (50+)				
Any other age group				
Disability				
Race (including refugees)				
Asylum Seekers				
Gypsies & Travellers				
Religion or (non-)belief				
Sex				
Sexual Orientation				
Gender Reassignment				
Welsh Language				
Poverty/social exclusion				
Carers (inc. Young carers)				
Community Cohesion				
Marriage & Civil Partnership				
Pregnancy & Maternity				

Q4 WHAT ENGAGEMENT / CONSULTATION / CO-PRODUCTIVE APPROACHES WILL YOU UNDERTAKE? Please provide details below – either of your planned activities or your reasons for not undertaking engagement. (Press F1 for guidance – top row on keyboard)

A diversion of a public right of way under s119 of the Highways Act 1980 requires several tests to be met: the alternative route must not be less comodious than the existing route and the request must be in the interest of the owner or the public. The diversion of a public right of way is a strict legal process and follows specific steps. An assessment is made of the alternative route which is included with the report to either Head of Service of Rights of Way Committee. Consultation is carried out as prescibed in the Act with statutory consultees including the British Horse Society, Byways and Bridleways Trust, Open Spaces Society and the Ramblers' Association; as well as statutory undertakers including British Telecom/Openreach, Dwr Cymru/Welsh Water, Wales and West Utilities and Western Power Distribution. Consultation is also carried out with Community or Town Councils where appropriate. The public have

opportunity to make representation to the proposals if an Order is made, as the Order is advertised in a local newspaper as well as at any relevant point on the affected path.

Q5(a) HOW VISIBLE IS THIS INITIATIVE TO THE GENERAL PUBLIC?					
High Visibility (High)	Medium Visibility (Medium)		Low Visibility (Low)		
				ATION? (Consider the following	
impacts – legal, financial, μ	1				
High Risk (High)	Medium Risk (Mediu	ım)	Low Risk (Low)	
Q6 Will this initiative have an	impact (however mi	inor)	on a	ny other Council service?	
Yes				No	
If Yes, please provide deta	ils below				
Q7 HOW DID YOU SCORE? Please tick the relevant box					
Q3 counts as one despite the large number of groups – use the highest recorded impact when					
calculating your score.					
This is not an exact science	This is not an exact science – a high result might not necessarily result in a full EIA report e.g. it				
may be governed by other legislation or by Welsh Government, resulting in a lack of control at					
our end.					
The most important thing is your answer to Q8					
Masthy IIICII and Jan MCDUU		,		EIA to be completed.	
Mostly <u>HIGH</u> and/or <u>MEDIUI</u>	<u>vi</u> → HIGH PRIORITY	7		Please go to Section 2.	
Marshall OM A LOW DDIO	DITY/NOT DELEVAN	- \		Do not complete EIA.	
Mostly <u>LOW</u> → LOW PRIO	KITY/NOT KELEVAN	ロラ		Go to Q8 followed by Section 2.	

Q8 If you determine that this initiative is not relevant for an EIA report; you must provide a full explanation here. Please ensure that you cover all of the relevant protected characteristic groups. (Press F1 for guidance – top row on keyboard)

The process is strictly goverened by legislation and is not subject to discrimination to any person or group. The physical layout is assessed in terms of its accessibility, and modifications may be stipulated to developers to ensure there is no discrimination as a result of the alterations.

SECTION 2

Screening Completed by:			
Name:	Name: Stefan Denbury		
Job Title:	Countryside and Rights of Way Assistant		
Date:	28 th January 2020		

Head of Service Approval:				
Name:				
Job Title:				
Date:				

CAERPHILLY COUNTY BOROUGH COUNCIL

NOTICE OF MAKING OF AN ORDER (OTHER THAN AN ACQUISITION EXTINGUISHMENT ORDER)

HIGHWAYS ACT 1980

Diversion of Footpath N°54 in the Community of Caerphilly

The above Order, made on 20 August 1998, under Section 119 of the Highways Act 1980, will divert the public footpath running from a point south of Pontypandy Farm north west to the Caerphilly Northern Bypass as shown on the order map.

A copy of the order and the order map have been placed and may be seen free of charge at Caerphilly County Borough Council, Council Offices, Ystrad Fawr, Ystrad Mynach, Hengoed CF82 7SF from 8:30 a.m. to 5:00 p.m. on Monday to Thursday, 4:30 p.m. Friday. Copies of the order and map may be bought at the Caerphilly County Borough Council, Council Offices, Ystrad Fawr, Ystrad Mynach, Hengoed at a price of £1.00.

Any representation about or objections to the order may be sent in writing to the Head of Legal Services, Caerphilly County Borough Council, Ystrad Fawr, Ystrad Mynach, Hengoed CF82 7SF not later than 22nd October 1998. Please state the grounds on which they are made.

If no such representation or objections are duly made, or if any so made are withdrawn, the Caerphilly County Borough Council may confirm the order as an unopposed order. If the order is sent to the Secretary of State for Wales for confirmation any representations and objections which have not been withdrawn will be sent with the order.

25. Meohic

Dated 17th September 1998.

Ian G. Medlicott

Head of Legal Services

Caerphilly County Borough Council

Ystrad Fawr

Ystrad Mynach

Hengoed

CF82 7SF

CAERPHILLY COUNTY BOROUGH COUNCIL

PUBLIC PATH DIVERSION ORDER

HIGHWAYS ACT 1980

CAERPHILLY COUNTY BOROUGH COUNCIL

Diversion of Footpath No.54 in the Community of Caerphilly

This Order is made by the Caerphilly County Borough Council ("the Authority") under Section 119 of the Highways Act 1980 because it appears to the authority that in the interests of the owner, of the land crossed by the footpath described in Part I of this order it is expedient that the line of the path should be diverted.

Caradon Catnic Ltd., Pontygwindy Estate, Caerphilly, CF8 2WJ and Mr Paul Wells, Pontypandy Farm have agreed to defray any expenses which are incurred in bringing the new path into fit condition for use by the public.

Caerphilly Town Council and the Countryside Council for Wales have been consulted as required by section 120(2) of the 1980 Act;

BY THIS ORDER:

- The public right of way over land forming part of the former railway at Cwm farm, Caerphilly and shown by a bold continuous line on the map contained in this order and described in Part I of the Schedule to this order shall be diverted after 28 days from the date of confirmation of this Order.
- 2. There shall at the end of 28 days from the date of confirmation of this order be a public footpath over land situate at Cwm farm, Caerphilly described in Part 2 of the Schedule and shown by a bold broken line on the map contained in this Order.

PART 1

Description of the Site of Existing Path or Way

that part of footpath No.54 in the Community of Caerphilly commencing on South Pandy Lane at a point approximately 35 metres south of the centre of the property known as Pont-y-Pandy Farm and proceeding in a general north westerly direction to its termination at the boundary of the Caerphilly Northern bypass at a point approximately 285 metres northwest of the said property a total distance of 325 metres or thereabouts shown on plan by bold black line between points D-A-B

PART 2

Description of the Site of New path or Way

A new path to a width of 1.8 metres if bounded on both sides or 1.4 metres if bounded on one, commencing on South Pandy Lane at a point approximately 35 metres south

of the centre of the property known as Pont-y-Pandy Farm and proceeding south along South Pandy lane before turning west, crossing water course by bridge, continuing west, then in a northerly, north easterly, north north westerly and westerly directions to its termination at a point on the boundary of the Caerphilly Northern bypass at a point approximately 285 metres northwest of the said property a total distance of 490 metres or thereabouts shown on plan by bold black dashed line between points D-J-K-E-A-H-B

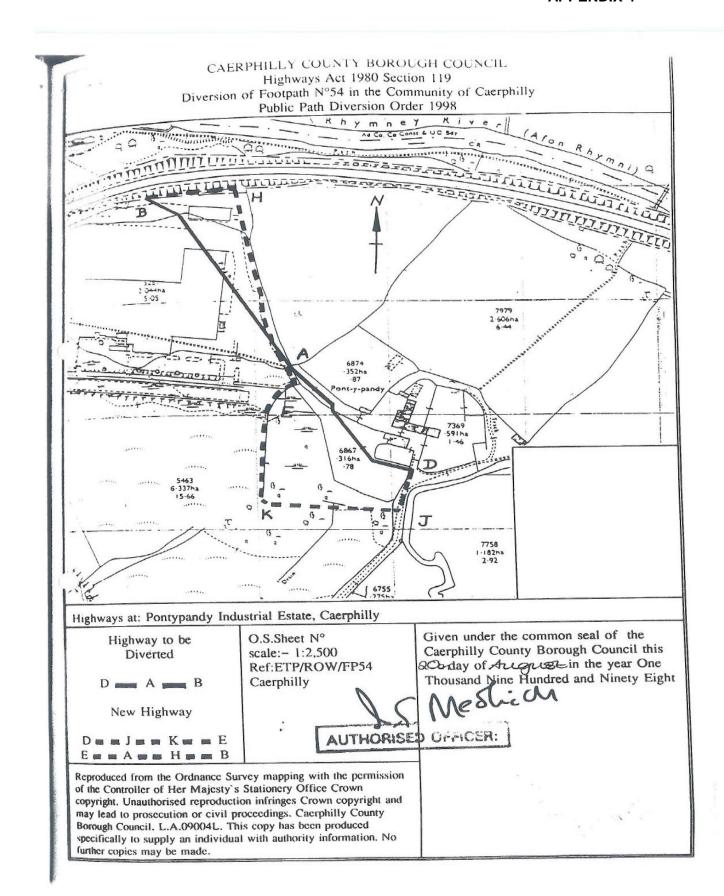
Dated 20 in August

1998.

The Common Seal
Of Caerphilly County
Borough Council was
Hereunto Affixed in
the Presence of:

Authorised Officer





CAERPHILLY COUNTY BOROUGH COUNCIL

PUBLIC PATH EXTINGUISHMENT ORDER

TOWN AND COUNTRY PLANNING ACT 1990, SECTION 257

This order is made by Caerphilly County Borough Council ("the Authority") under Section 257 of the Town and Country Planning Act 1990 because it is satisfied that it is necessary to stop up a section of the footpath to which this order relates in order to enable development to be carried out in accordance with planning permission granted under Part III of the Town and Country Planning Act 1990 namely residential development at Mackworth Grange. Two new footpaths will be created to replace this section of Footpath No. 54 in the Community of Caerphilly

BY THIS ORDER:

- The footpath over land at Pont-y-Pandy Farm (Mackworth Grange) Caerphilly and shown by a continuous bold black line on the attached map and described in Part I of the Schedule to this Order ("the Schedule") shall be stopped up provided below
 - There shall be created to the reasonable satisfaction of the Caerphilly County Borough Council alternative highways for use as a replacement for the said footpath as provided in Part 2 of the Schedule and shown by black dashes on the attached map.
 - The stopping of the footpath shall have effect on the date on which the Authority certify that the terms of Article 2 above have been complied with.

Taylor Wimpey South Wales are hereby required to make details of payments for the cost of carrying out the said works.

Where immediately before the date on which the footpath is stopped up there is apparatus under, in, on, over, along or across it belonging to statutory undertakers for the purpose of carrying on their undertaking, the undertakers shall continue to have the same rights of the apparatus as they then had.

SCHEDULE

PART 1

Description of site of existing path or way

Quality Assurance File:-QA-RWS-4

That part of Footpath No. 54 in the Community of Caerphilly, commencing at a point approximately 110 metres west of the centre of the property known as Pont-y-Pandy Farm (Grid ref: 15630 88743) and proceeding in a south-easterly direction to its junction with Footpath No. 55 in the Community of Caerphilly, at a point approximately 40 metres south of the centre of the aforementioned property (Grid Ref: 15725 88644). Indicated in the Order Map as B-A. A total distance of 136 metres.

PART 2

Description of site of alternative highway

A new path to a width of 1.8 metres commences on Footpath No. 56 in the Community of Caerphilly at a point 132 metres south-east of the centre of the Catnic Factory (Grid Ref: 15613 88719). It proceeds in a south easterly direction, following the estate footways to its termination at a point 270 metres south-east of the aforementioned factory to join Footpath No. 55 in the Community of Caerphilly(Grid ref: 15727 88645). A total distance of 216 metres. The new footpath to be identified as Footpath No. 54A in the Community of Caerphilly as indicated on the Order Map as H-G-F-E-J-C-A.

A new path with a width of 1.2 metres, commences on Footpath No. 54A in the Community of Caerphilly at a point 146 metres south-east of the centre of the Catnic Factory (Grid Ref: 15613 88707), proceeds in a south easterly direction where it rejoins Footpath 54A in the Community of Caerphilly at a point 264 metres south-east of the aforementioned factory (Grid Ref: 15715 88641). A total distance of 165 metres. The new footpath to be identified as Footpath No. 54B in the Community of Caerphilly as indicated on the Order Map as G-E-D-C.

Dated the day of March

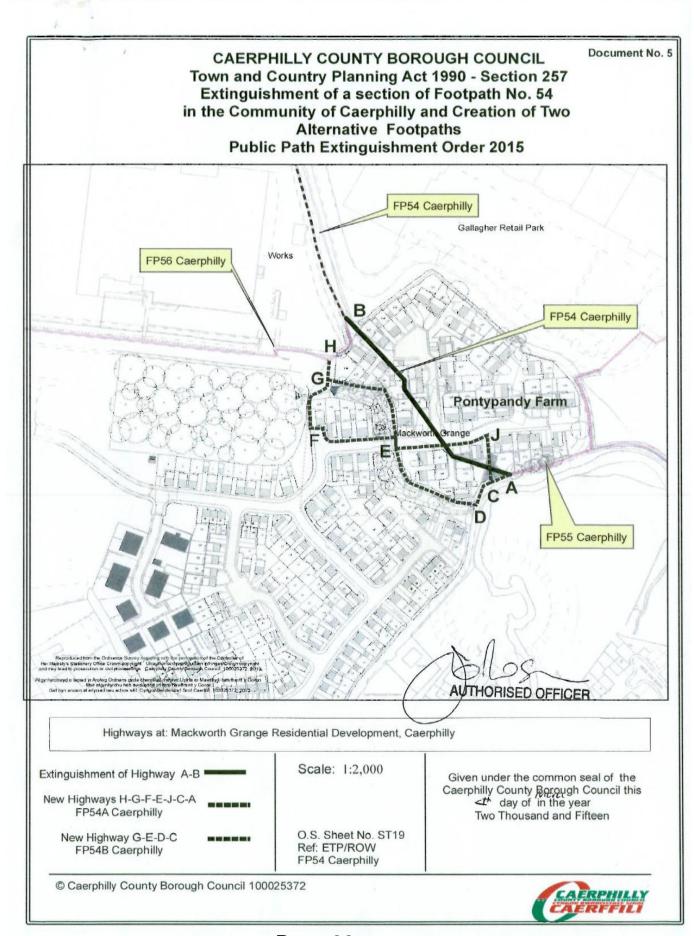
The Common Seal of Caerphilly County Borough Council

was hereunto affixed in the presence of:

Authorised Officer Principal Solicitor 20184

2015

Quality Assurance File -QA-RWS-4



Good Afternoon Mr Denbury,

Thank you for meeting with us again on 18th October.

We are writing to you to give our formal objection to the proposed footpath diversion that went out to consultation on Friday 11th October 2019. The reasons for the objection are as follows;

- The point marked A on the plan is land in our ownership, this section has been illegally filled by Taylor Wimpey. There should be a retaining wall at this location as shown on the attached layout. Taylor Wimpey have previously acknowledged the fact that this area has been filled and issued a plan with instructions to remove the fill which has not happened. This plan is also attached for your reference. The land is being reinstated to its original topography which does not lend itself to a footpath due to the steep gradients.
- The section of footpath which uses the pavement to Rhiw'r Coetir is utilising a narrow shared surface pavement which is 1m in width. Our understanding is the standard for path width is approx. 1.8m. When we met onsite again on the 18th you explained that the intention is to use the entire width of carriageway and pavement as it's a shared surface. However now that a full kerb has been added to the one pavement can this still be classed as a shared surface?
- The proposed footpath not only passes over allocated parking for plot 136 it also runs down the shared driveway of plots 134,135 & 136. This is obviously a safety concern with the added hazard of a blind 90 degree corner from behind the garage of 136.
- The original objection for the first footpath diversion came from the Ramblers who wanted a countryside path on grass not tarmac. We have tirelessly worked towards producing that at great cost.

I the above is clear. If you have any questions please do not hesitate to contact me.

Kind regards

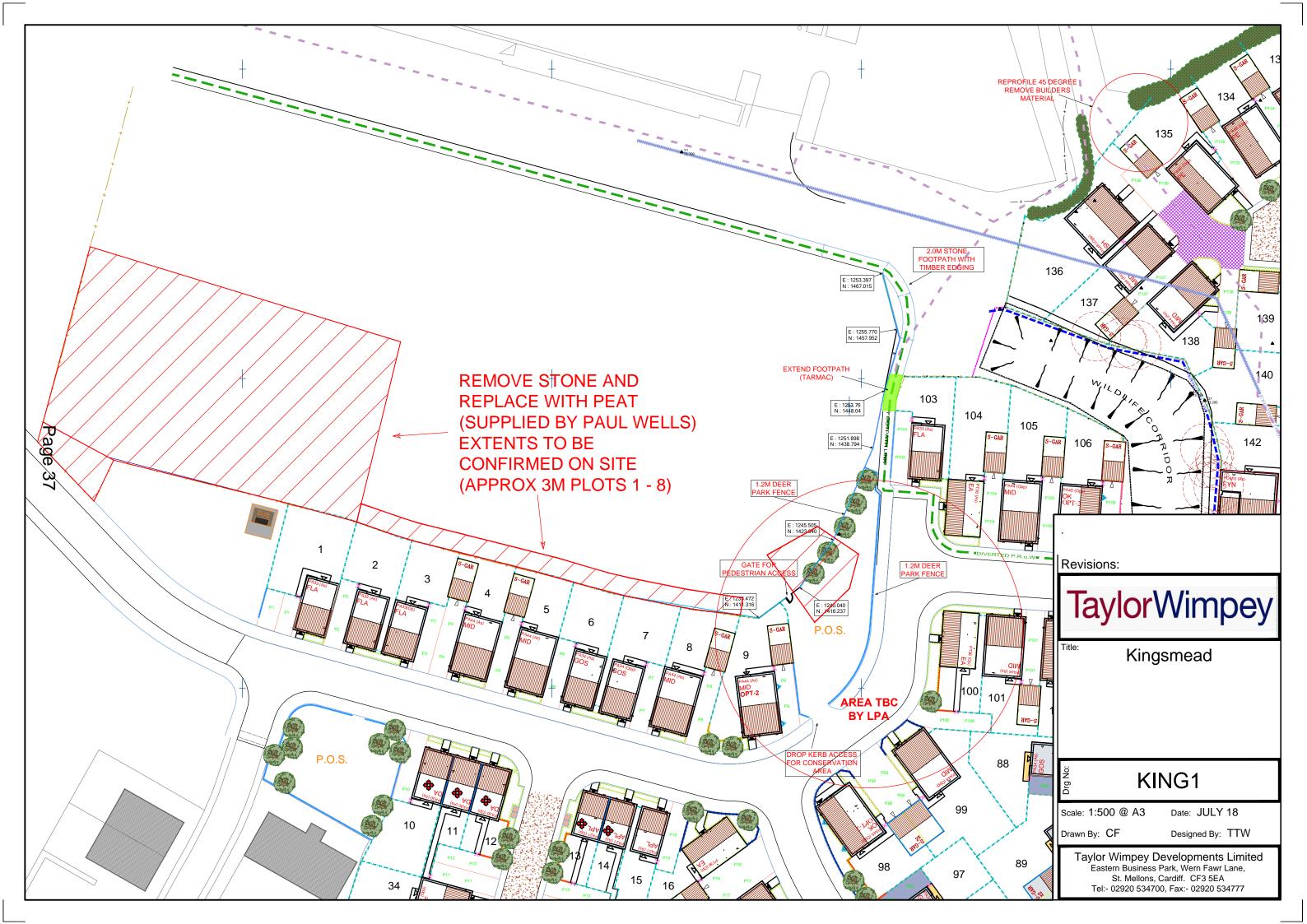
Mike Wells Contracts Manager

Bond Demolition Ltd Unit 3B Ocean Park, Pant Glas Industrial Estate, Caerphilly CF83 8DR

Tel No: Mob No:

www: bonddemolition.co.uk

BOND DEMOLITION



Dear Stefan

Please find attached a plan that shows a footpath that has been constructed by Taylor Wimpey, unfortunately they have encroached onto land that is in our ownership (shown in green) without our consent, over the past two months we have been trying to get a response from TW but to no avail. I have now formally written to them asking them to remove the footpath off our land as a matter of urgency.

We felt it was important that you were made aware of the situation.

Kind regards

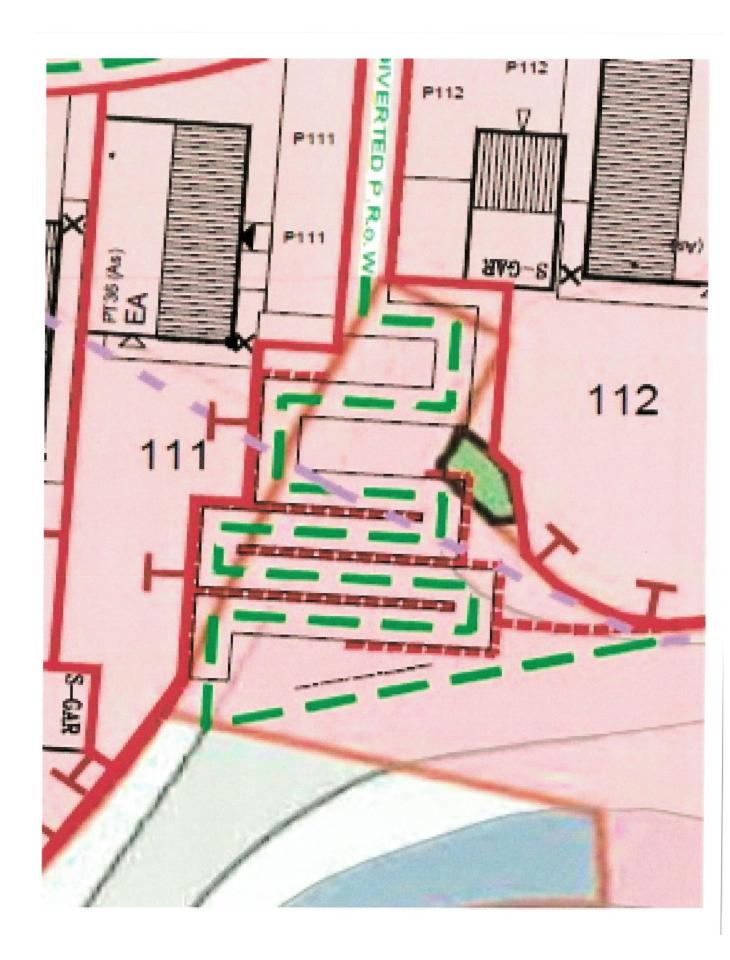
Mike Wells Contracts Manager

Bond Demolition Ltd Unit 3B Ocean Park, Pant Glas Industrial Estate, Caerphilly CF83 8DR

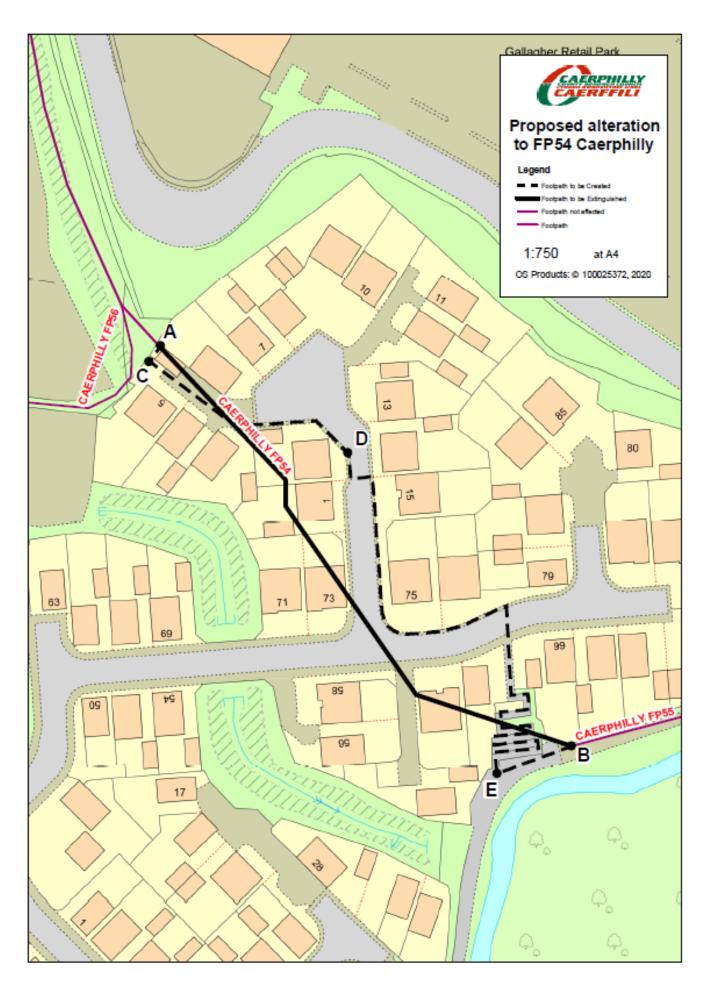
Tel No: Mob No:

www: bonddemolition.co.uk





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